

General Assembly

Governor's Bill No. 874

January Session, 2019

LCO No. 4520



Referred to Committee on EDUCATION

Introduced by:

SEN. LOONEY, 11th Dist.

SEN. DUFF, 25th Dist.

REP. ARESIMOWICZ, 30th Dist.

REP. RITTER M., 1st Dist.

AN ACT CONCERNING EDUCATION INITIATIVES AND SERVICES IN CONNECTICUT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (Effective from passage) (a) There is established a
- 2 Commission on Shared School Services for the purpose of developing
- a plan for the redistricting or consolidation of school services and
- 4 school districts. Such plan shall be developed in accordance with the
- 5 provisions of section 2 of this act.
- 6 (b) The commission shall consist of the following members:
- 7 (1) Two appointed by the speaker of the House of Representatives,
- 8 one of whom is a representative of the American Federation of
- 9 Teachers-Connecticut and one of whom is a representative of the

10 Connecticut Association of Boards of Education;

LCO No. 4520 **1** of 32

- 12 (2) Two appointed by the president pro tempore of the Senate, one 12 of whom is a representative of the Connecticut Education Association 13 and one of whom is a chief elected official of a municipality;
- 14 (3) One appointed by the minority leader of the House of 15 Representatives who shall be a representative of the Connecticut 16 School Transportation Association;
- 17 (4) One appointed by the minority leader of the Senate who shall be 18 a representative of a regional school district;
- 19 (5) One appointed by the majority leader of the House of 20 Representatives who shall be a representative of the RESC Alliance;
- 21 (6) One appointed by the majority leader of the Senate who shall be 22 a representative of the Connecticut Association of Public School 23 Superintendents;
- 24 (7) Six appointed by the Governor, at least one of whom is a parent 25 of a student enrolled in a public school, one of whom is a 26 representative of the Connecticut Association of Schools and one of 27 whom is a representative of the Connecticut Association of School 28 Business Officials;
- 29 (8) The Commissioner of Education, or the commissioner's designee;
- 30 (9) The Commissioner of Administrative Services, or the 31 commissioner's designee; and
- 32 (10) The Secretary of the Office of Policy and Management, or the secretary's designee.
- (c) All appointments to the commission shall be made not later than thirty days after the effective date of this section. Any vacancy shall be filled by the appointing authority. The Commissioner of Education shall schedule the first meeting of the commission, which shall be held not later than forty-five days after the effective date of this section.

LCO No. 4520 **2** of 32

(2) a member of the commission who is selected by a majority of

- 42 members of the commission at the first meeting of the commission.
- 43 (e) The Department of Education shall provide administrative 44 support to the commission, including, but not limited to, 45 administrative staff and supplies. The department may retain 46 consultants, as necessary, to assist the commission in carrying out its 47
- 48 (f) The commission shall terminate on June 30, 2027.
 - Sec. 2. (NEW) (Effective from passage) (a) The Commission on Shared School Services, established pursuant to section 1 of this act, shall develop a plan for redistricting or consolidating school services and school districts. In developing such plan and to assist in the completion of the reports required pursuant to subsection (b) of this section, the chairpersons of the commission may, as needed, (1) establish subcommittees and working groups of the members, and (2) hold public hearings or conduct any other outreach, including consultations with the Connecticut Advisory Commission on Intergovernmental Relations, established pursuant to section 2-79a of the general statutes.
 - (b) The commission shall:

duties.

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(1) Not later than December 1, 2019, develop a report concerning existing school districts, including, but not limited to, (A) the sizes of existing school districts, including enrollment data and the number of certified and noncertified employees, (B) the types and administrative structures of existing school districts, such as local boards of education, regional boards of education, regional educational services centers, state and local charter schools, incorporated or endowed high schools or academies, the Technical Education and Career System and regional agricultural science and technology education centers, (C) the number of schools, including school building size and capacity, enrollment

LCO No. 4520 3 of 32 data and grade ranges, as reported to the Department of Administrative Services in such form and manner as prescribed by the office of school grants and review within the department.

- (2) Not later than November 1, 2019, develop a report concerning existing shared services between school districts and employment of superintendents of schools, including, but not limited to, existing cooperative arrangements pursuant to section 10-158a of the general statutes and instances of the joint employment of a superintendent of schools pursuant to section 10-157a of the general statutes, as amended by this act;
- 81 (3) Not later than November 15, 2019, develop a report concerning 82 academic and support services provided by school districts, as 83 reported to the Department of Education in such form and manner as 84 prescribed by the Commissioner of Education;
 - (4) Not later than January 15, 2020, develop a report containing preliminary recommendations concerning school district sizes and types, including, but not limited to, the total number of school districts, types of school districts, total number of schools in a school district and enrollment of school districts;
 - (5) Not later than January 15, 2020, develop a report containing a review and preliminary recommendations concerning the governance structure of school districts;
 - (6) Not later than February 1, 2020, develop a report containing preliminary recommendations concerning enhanced shared services among school districts and with municipalities;
 - (7) Not later than April 1, 2020, develop a report containing a review of the current services provided by regional educational service centers and preliminary recommendations concerning the role of regional educational service centers in regionalization and shared service efforts;

LCO No. 4520 **4** of 32

(8) Not later than April 15, 2020, develop a report containing a review of existing labor contracts within each of the various types of school districts described in subparagraph (B) of subdivision (1) of this subsection, and preliminary recommendations concerning how future labor contracts should be negotiated as additional education services are shared and following redistricting;

- (9) Not later than June 1, 2020, develop, in consultation with the Connecticut Association of School Business Officials, a report containing a review of existing school transportation service contracts within each of the various types of school districts described in subparagraph (B) of subdivision (1) of this subsection, and preliminary recommendations concerning the establishment of shared school transportation contracts, including time spent by students on school buses, hours of such transportation services, tiers of schools and any other related issues;
- (10) Not later than July 1, 2020, develop, in consultation with the Connecticut Interscholastic Athletic Conference, a report containing a review of interscholastic athletic schedules and arrangements within and among each of the various types of school districts described in subparagraph (B) of subdivision (1) of this subsection, and preliminary recommendations concerning the development of interscholastic athletic schedules and related issues, including transportation services to interscholastic athletic events and school hours;
- (11) Not later than July 1, 2020, develop, in consultation with the Connecticut After School Network, a report containing a review of existing after-school programs and arrangements within and among each of the various types of school districts described in subparagraph (B) of subdivision (1) of this subsection, and preliminary recommendations concerning the potential impact and changes to such after-school programs and arrangements following redistricting or the sharing of services, on such issues as transportation and school hours;
- (12) Not later than August 1, 2020, develop a report containing a

LCO No. 4520 **5** of 32

- 133 review of the current school choice program structures and unified
- 134 enrollment systems concerning a regional or state-basis, and
- 135 preliminary recommendations on the integration of school choice
- 136 programs in a system of shared services and school district
- 137 consolidations;
- 138 (13) Not later than August 15, 2020, develop a report containing
- 139 preliminary recommendations concerning the impact that redistricting
- 140 and consolidation may have on the provision of special education
- 141 services not otherwise addressed in any of the previous preliminary
- 142 recommendations required under this section;
- 143 (14) Not later than August 15, 2020, develop a report containing
- 144 preliminary recommendations concerning the impact that redistricting
- 145 and consolidation may have on early childhood care and education
- 146 programs within and among each of the various types of school
- 147 districts described in subparagraph (B) of subdivision (1) of this
- 148 subsection;
- 149 (15) Not later than September 1, 2020, develop a report containing
- 150 preliminary recommendations concerning school building usage
- 151 within and among each of the various types of school districts
- 152 described in subparagraph (B) of subdivision (1) of this subsection;
- 153 (16) Not later than October 1, 2020, develop a report containing
- 154 preliminary recommendations concerning the use of incentives, grants
- 155 or tax changes to accomplish any of the other preliminary
- 156 recommendations developed pursuant to this section; and
- 157 (17) Not later than December 1, 2020, develop a comprehensive
- 158 report concerning the preliminary recommendations developed
- 159 pursuant to this section, including financial projections on savings and
- 160 costs resulting from school district redistricting or consolidation.
- 161 (c) Not later than December 15, 2020, the chairpersons of the
- 162 commission shall hold a public hearing on the comprehensive report
- 163 developed pursuant to subdivision (17) of subsection (b) of this

LCO No. 4520 6 of 32

- (d) The commission may continue to develop additional recommendations following the submission of any report required under subsection (b) of this section.
 - (e) All reports and plans developed pursuant to this section shall be submitted to the Governor, State Board of Education and the joint standing committees of the General Assembly having cognizance of matters relating to education and appropriations, in accordance with the provisions of section 11-4a of the general statutes.
- (f) The Commissioner of Education shall make all such reports and plans available to the public on the Internet web site of the Department of Education.
- Sec. 3. (Effective from passage) Not later than March 1, 2020, the Commissioner of Education shall solicit proposals, through a request for information, for cooperative arrangements and regionalization of education services and incentives for the establishment of such cooperative arrangements or regionalization of education services. The commissioner shall submit a report on the results of such request for information to the Commission on Shared School Services, established pursuant to section 1 of this act.
 - Sec. 4. (NEW) (Effective from passage) (a) (1) Not later than September 15, 2019, each municipality and the local or regional board of education for such municipality shall develop a report on which services have been shared or consolidated (A) between the municipality and its local or regional board of education, and (B) with other municipalities or local and regional boards of education, including, but not limited to, human resources, accounting, payroll, procurement, finance, information technology, risk management, health care and retirement benefits, insurance and claims administration and buildings and grounds. Such report shall include a detailed cost-benefit analysis of such consolidations.

LCO No. 4520 7 of 32

195 (2) Each municipality shall submit such report, on a form and in a 196 manner prescribed by the Secretary of the Office of Policy and 197 Management, to the secretary, Commissioner of Education and 198 Commissioner of Administrative Services. The Secretary of the Office 199 of Policy and Management shall forward such reports to the 200 Commission on Shared School Services, established pursuant to 201 section 1 of this act, and the Connecticut Advisory Commission on 202 Intergovernmental Relations, established pursuant to section 2-79a of 203 the general statutes.

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- (b) (1) Not later than January 1, 2020, each municipality and the local or regional board of education for such municipality shall, in consultation with the Commission on Shared School Services and the Connecticut Advisory Commission on Intergovernmental Relations, develop a report on which services will be shared or consolidated (A) between the municipality and its local or regional board of education, and (B) with other municipalities or local and regional boards of education, including, but not limited to, human resources, accounting, technology, payroll, procurement, finance, information management, health care and retirement benefits, insurance and claims administration, and buildings and grounds. Such report shall include a (i) detailed cost-benefit analysis of such consolidations, (ii) a schedule for implementation to be completed on or before July 1, 2022, and (iii) an explanation of when services and consolidations are not being implemented.
- (2) Each municipality shall submit such report, on a form and in a manner prescribed by the Secretary of the Office of Policy and Management, to the secretary, Commissioner of Education and Commissioner of Administrative Services. The Secretary of the Office of Policy and Management shall forward such reports to the Commission on Shared School Services and the Connecticut Advisory Commission on Intergovernmental Relations.
- Sec. 5. Section 10-157 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):

LCO No. 4520 **8** of 32

(a) [Each] Except as provided in subsection (b) of this section, each local board of education for a municipality with (1) a population of ten thousand or more, (2) three or more public schools located in the municipality, and (3) two thousand or more resident students, as defined in section 10-262f, shall provide for the supervision of the schools under its control by a superintendent who shall serve as the chief executive officer of the board. [A] For the school year commencing July 1, 2019, a local board of education for any other municipality may (A) provide for the supervision of the schools under its control by a superintendent who shall serve as the chief executive officer of the board, or (B) receive direction concerning the supervision of the schools under its control by a superintendent employed by another local board of education, provided the legislative body of such other municipality authorizes the use of such superintendent. Each regional board of education shall provide for the supervision of the schools under its control by a superintendent who shall serve as the chief executive officer of the board. The superintendent shall have executive authority over the school system and the responsibility for its supervision. Employment of a superintendent shall be by election of the board of education. Except as provided in subsection (b) of this section, no person shall assume the duties and responsibilities of the superintendent until the board receives written confirmation from the Commissioner of Education that the person to be employed is properly certified or has had such certification waived by the commissioner pursuant to subsection (c) of this section. The commissioner shall inform any such board, in writing, of the proper certification, waiver of certification or lack of certification or waiver of any such person not later than fourteen days after the name of such person is submitted to the commissioner pursuant to section 10-226. A majority vote of all members of the board shall be necessary to an election, and the board shall fix the salary of the superintendent and the term of office, which shall not exceed three years. Upon election and notification of employment or reemployment, the superintendent may request and the board shall provide a written contract of employment which includes, but is not limited to, the salary, employment benefits and

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LCO No. 4520 9 of 32

term of office of such superintendent. Such superintendent shall, at least three weeks before the annual town or regional school district meeting, submit to the board a full written report of the proceedings of such board and of the condition of the several schools during the school year preceding, with plans and suggestions for their improvement. The board of education shall evaluate the performance of the superintendent annually in accordance with guidelines and criteria mutually determined and agreed to by such board and such superintendent.

(b) For the school year commencing July 1, 2020, and each school year thereafter, each local board of education for a municipality with (1) a population of fewer than ten thousand, (2) one or two elementary public schools located in the municipality, or (3) fewer than two thousand resident students, as defined in section 10-262f, shall (A) provide for the supervision of the schools under its control by a chief executive officer of the board, or (B) receive direction concerning the supervision of the schools under its control by a superintendent employed by another local board of education or regional board of education, provided such other local or regional board of education authorizes the use of such superintendent. The Commissioner of Education may withhold from any municipality described in subdivisions (1) to (3), inclusive, of this subsection that continues to employ its own superintendent a sum payable under section 10-262i in an amount not to exceed the costs associated with employing such superintendent.

[(b)] (c) A local or regional board of education may appoint as acting superintendent a person who is or is not properly certified for a probationary period, not to exceed one school year, with the approval of the Commissioner of Education. During such probationary period such acting superintendent shall assume all duties of the superintendent for the time specified and shall successfully complete a school leadership program, approved by the State Board of Education, offered at a public or private institution of higher education in the state. At the conclusion of such probationary period, such appointing

LCO No. 4520 10 of 32

local or regional board of education may request the commissioner to grant (1) a waiver of certification for such acting superintendent pursuant to subsection [(c)] (d) of this section, or (2) a one-time extension of such probationary period, not to exceed one additional school year, if the commissioner determines that such board of education has demonstrated a significant need or hardship for such extension.

[(c)] (d) The commissioner may, upon request of an employing local or regional board of education, grant a waiver of certification to a person (1) who has successfully completed at least three years of experience as a certified administrator with a superintendent certificate issued by another state in a public school in another state during the ten-year period prior to the date of application, or (2) who has successfully completed a probationary period as an acting superintendent pursuant to subsection [(b)] (c) of this section, and who the commissioner deems to be exceptionally qualified for the position of superintendent.

- Sec. 6. Section 10-157a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):
- (a) Notwithstanding any provisions of the general statutes to the contrary, the boards of education of any two or more towns, or the board of education of any regional school district and the board of education of one or more of the towns comprising the district, or a committee formed and authorized by agreement of such boards on behalf of such boards may jointly employ a superintendent of schools, and said superintendent of schools shall have the powers and duties for each of said boards as provided in section 10-157, as amended by this act. Such boards of education or such committee shall specify in a written agreement the term of office of such superintendent, which shall not exceed three years, and the proportionate share and limits of authorized expenditures for the salary of such superintendent and other necessary expenses, and any other pertinent matters, and shall provide for the evaluation of the superintendent pursuant to section

LCO No. 4520 11 of 32

- 331 employment of a superintendent pursuant to this section shall include,
- but not be limited to, the duties of the committee, the membership of
- 333 the committee, the voting requirements for action, and provision for
- termination of the agreement.

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- 335 (b) Any board of education may withdraw from any agreement 336 entered into under subsection (a) of this section if, at least one year 337 prior to the date of proposed withdrawal, it gives written notice of its 338 intent to do so to each of the other boards, and on and after July 1, 339 2020, such withdrawal is approved by the local legislative body at least
- one year prior to the date of proposed withdrawal.
- 341 (c) (1) Notwithstanding the provisions of any special act, municipal 342 charter, local ordinance, home rule ordinance or other ordinance, or 343 the provisions of chapters 170 and 171, for the school year commencing 344 July 1, 2019, any board of education that jointly employs a 345 superintendent of schools under this section may hold regular joint meetings, at least once every two months, with any of the other boards 346 347 of education that are jointly employing such superintendent for the 348 purpose of reducing the expenses of such boards of education and 349 aligning the provision of education by such boards of education.
 - (2) Notwithstanding the provisions of any special act, municipal charter, local ordinance, home rule ordinance or other ordinance, or the provisions of chapters 170 and 171, for the school year commencing July 1, 2020, and each school year thereafter, any board of education that jointly employs a superintendent of schools under this section may (A) hold regular joint meetings, at least quarterly, with any of the other boards of education that are jointly employing such superintendent for the purpose of reducing the expenses of such boards of education and aligning the provision of education by such boards of education, and (B) reduce the total number of regular meetings of the individual board of education, provided such board holds at least two such regular meetings during the school year.

LCO No. 4520 12 of 32

- Sec. 7. (NEW) (*Effective July 1, 2019*) For the fiscal year ending June 30, 2020, and each fiscal year thereafter, each regional board of education shall establish a regional board of finance to review and make any recommendations on the budget and expenses of the regional board of education.
- Sec. 8. Section 10-15e of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):
- (a) All provisions of the general statutes concerning teachers shall apply to teachers employed by incorporated or endowed high schools or academies approved under the provisions of section 10-34, as amended by this act. Teachers who are not certified and employed by such high schools or academies prior to June 30, 1983, shall be excluded from the provisions of this section until certified.

- (b) All provisions of the general statutes concerning education, except those provisions relating to the eligibility for noncompetitive state aid unless otherwise provided, shall apply to the operation of an incorporated or endowed high school or academy.
- Sec. 9. Section 10-34 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):
 - (a) The State Board of Education may examine any incorporated or endowed high school or academy in this state and, if it appears that such school or academy meets the requirements of the State Board of Education for the approval of public high schools, said board may approve such school or academy under the provisions of this part, and any town in which a high school is not maintained shall pay the whole of the tuition fees of pupils attending such school or academy, except if it is a school under ecclesiastical control.
 - (b) Each incorporated or endowed high school or academy approved by the State Board of Education shall be operated by a governing board. The membership of such governing board shall include, but need not be limited to, a representative selected by each

LCO No. 4520 13 of 32

- 393 <u>local or regional board of education that sends more than fifty students</u> 394 to such incorporated or endowed high school or academy. Such
- 395 representative may be the superintendent of schools employed by such
- 396 board of education.
- (c) The governing board of each incorporated or endowed high
 school or academy approved by the State Board of Education shall post
- on any Internet web site the governing board operates the (1) schedule,
- 400 (2) agenda, and (3) minutes of each meeting, including any meeting of
- 401 <u>subcommittees of the governing board.</u>
- 402 (d) Each incorporated or endowed high school or academy 403 approved by the State Board of Education shall submit annually, to the
- 404 <u>Commissioner of Education, (1) a certified audit statement of all</u>
- revenues from public and private sources and expenditures related to such governing board's function as a governing board of an
- 407 incorporated or endowed high school or academy in this state, and (2)
- 408 a complete copy of such governing board's most recently completed
- 409 Internal Revenue Service form 990, including all parts and schedules,
- other than Schedule B of such form.
- 411 (e) The Commissioner of Education shall post any reports, certified
- 412 <u>audit statements and forms submitted to the Department of Education</u>
- 413 <u>regarding an incorporated or endowed high school or academy</u>
- 414 approved by the State Board of Education on the department's Internet
- web site not later than thirty days after receiving such reports,
- 416 statements or forms. The commissioner shall identify any governing
- 417 <u>board of an incorporated or endowed high school or academy that did</u>
- 418 <u>not submit a report, certified audit statement or form for the current</u>
- 419 reporting period and post such information on the department's
- 420 <u>Internet web site not later than thirty days after failing to receive such</u>
- 421 <u>reports, statements or forms.</u>
- 422 (f) Prior to the adoption of an annual budget by the governing board
- 423 of an incorporated or endowed high school or academy approved by
- 424 the State Board of Education, the sections of such budget that receive

LCO No. 4520 14 of 32

- 425 public funds shall be (1) reviewed by the local and regional boards of 426 education that send students to such incorporated or endowed high 427 school or academy, and (2) subject to a public hearing.
- 428 Sec. 10. Subdivision (1) of subsection (a) of section 10-233d of the 429 general statutes is repealed and the following is substituted in lieu 430 thereof (Effective July 1, 2019):

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- (a) (1) Any local or regional board of education, at a meeting at which three or more members of such board are present, or the impartial hearing board established pursuant to subsection (b) of this section, may expel, subject to the provisions of this subsection, any pupil in grades three to twelve, inclusive, whose conduct on school grounds or at a school-sponsored activity is violative of a publicized policy of such board [or] and is seriously disruptive of the educational process or endangers persons or property or whose conduct off school grounds is violative of such policy and is seriously disruptive of the educational process, provided a majority of the board members sitting in the expulsion hearing vote to expel and that at least three affirmative votes for expulsion are cast. In making a determination as to whether conduct is seriously disruptive of the educational process, the board of education or impartial hearing board may consider, but such consideration shall not be limited to: (A) Whether the incident occurred within close proximity of a school; (B) whether other students from the school were involved or whether there was any gang involvement; (C) whether the conduct involved violence, threats of violence or the unlawful use of a weapon, as defined in section 29-38, and whether any injuries occurred; and (D) whether the conduct involved the use of alcohol.
- Sec. 11. (Effective from passage) (a) The Department of Education, in consultation with the Office of Early Childhood, Department of Children and Families, Department of Public Health, Office of Higher Education, parents of students receiving special education services and representatives from school districts, regional educational service centers, the Connecticut Chapter of the American Academy of

LCO No. 4520 **15** of 32 Pediatrics and the Connecticut Parent Advocacy Center, shall, within available appropriations, conduct a study and make recommendations concerning the (1) development of training and reporting requirements for pediatricians and child care providers to better identify a child's need for special education services, (2) incorporation of training on trauma, behavior and social-emotional learning into teacher preparation programs and professional development for certified teachers, and (3) improvement of efforts to meet the needs of students with special needs and students receiving special education services.

- (b) Not later than December 15, 2019, the Commissioner of Education shall submit the study conducted pursuant to subsection (a) of this section and any recommendations accompanying such study to the joint standing committee of the General Assembly having cognizance of matters relating to education and appropriations, in accordance with the provisions of section 11-4a of the general statutes.
- (c) As part of the study conducted pursuant to subsection (a) of this section, the Department of Education shall collaborate with local and regional boards of education and regional educational service centers to improve efforts to meet the needs of students receiving special education and related services. The department shall evaluate existing models and services and cooperative models and funding mechanisms for the provision of special education services, including special education services provided by a board of education individually or cooperatively or by a regional educational service center. Following such evaluation, the department shall make any recommendations for (1) improving the provision of special education services to students, (2) enhancing cooperation among boards of education and regional educational service centers, (3) creating cost efficiencies for such services, (4) establishing Centers for Excellence, which may include arrangements between and among boards of education and regional educational service centers, (5) expanding the regional model for the provision of special education services related to transportation, training and therapeutic services developed pursuant to section 10-66r of the general statutes, and (6) establishing a process by which the

LCO No. 4520 16 of 32

Department of Education reviews and approves programs for the provision of special education services and the Department of Administrative Services reviews and approves the construction of schools and spaces for the provision of cooperative and regional special education services to meet the needs of such programs approved by the Department of Education.

- (d) Not later than December 15, 2019, the department shall submit its evaluation and recommendations to the Governor, State Board of Education, Office of Policy and Management and the joint standing committees of the General Assembly having cognizance of matters relating to education and appropriations, in accordance with the provisions of section 11-4a of the general statutes.
 - (e) The department shall make the study conducted pursuant to subsection (a) of this section and any recommendations accompanying such study, and the evaluation conducted pursuant to subsection (c) of this section and any recommendations accompanying such evaluation, available on its Internet web site.
 - Sec. 12. Section 10-66b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):
 - (a) The operation and management of any regional educational service center shall be the responsibility of the board of such center to be composed of the Commissioner of Education, or the commissioner's designee, and at least one member from each participating board of education, selected by such board of education. The board of the regional educational service center may designate from its membership an executive board which shall have such powers as the board of the regional educational service center may delegate and which are consistent with this part. The term of office of members of the board of the regional educational service center shall not exceed four years. Members of the board of the regional educational service center shall receive no compensation for services rendered as such, but may be reimbursed for necessary expenses in the course of their duties.

LCO No. 4520 17 of 32

- 524 The director of the regional educational service center shall serve as
- 525 the executive agent of the board of the regional educational service
- 526 center.
- (b) Prior to the submission of an application for a school building
- 528 project grant, pursuant to section 10-283, as amended by this act, the
- 529 board of the regional educational service center and the Commissioner
- of Education shall consult with the Department of Administrative
- 531 Services on the proposed school building project.
- Sec. 13. Subsection (a) of section 10-220a of the general statutes is
- repealed and the following is substituted in lieu thereof (Effective July
- 534 1, 2019):

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(a) Each local or regional board of education shall provide an inservice training program for its teachers, administrators and pupil personnel who hold the initial educator, provisional educator or professional educator certificate. Such program shall provide such teachers, administrators and pupil personnel with information on (1) the nature and the relationship of alcohol and drugs, as defined in subdivision (17) of section 21a-240, to health and personality development, and procedures for discouraging their abuse, (2) health and mental health risk reduction education that includes, but need not be limited to, the prevention of risk-taking behavior by children and the relationship of such behavior to substance abuse, pregnancy, sexually transmitted diseases, including HIV-infection and AIDS, as defined in section 19a-581, violence, teen dating violence, domestic violence and child abuse, (3) school violence prevention, conflict resolution, the prevention of and response to youth suicide and the identification and prevention of and response to bullying, as defined in subsection (a) of section 10-222d, except that those boards of education that implement any evidence-based model approach that is approved by the Department of Education and is consistent with subsection (c) of section 10-145a, sections 10-222d, 10-222g and 10-222h, subsection (g) of section 10-233c and sections 1 and 3 of public act 08-160, shall not be required to provide in-service training on the identification and

LCO No. 4520 18 of 32

prevention of and response to bullying, (4) cardiopulmonary resuscitation and other emergency life saving procedures, (5) the requirements and obligations of a mandated reporter, [and] (6) the detection and recognition of, and evidence-based structured literacy interventions for, students with dyslexia, as defined in section 10-3d, and (7) social-emotional learning, trauma-informed instruction and behavior management strategies, in accordance with the provisions of section 12 of this act. Each local or regional board of education may allow any paraprofessional or noncertified employee to participate, on a voluntary basis, in any in-service training program provided pursuant to this section.

Sec. 14. (NEW) (Effective July 1, 2019) For the school year commencing July 1, 2019, and each school year thereafter, each local and regional board of education shall include social-emotional learning, trauma-informed instruction and behavior management strategies as part of its in-service training program for the school district, pursuant to section 10-220a of the general statutes, as amended by this act. Such in-service training shall (1) align with professional learning guidelines adopted by the State Board of Education, (2) include deescalation techniques, (3) outline of how mentor teachers will train teachers in social-emotional learning, and (4) inform school principals on how to evaluate classrooms and teacher performance in implementing strategies provided through such in-service training.

Sec. 15. Section 10-148c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):

The State Board of Education, within available appropriations and utilizing available materials, shall make the following subject matter available to local and regional boards of education: (1) Holocaust and genocide education and awareness; (2) the historical events surrounding the Great Famine in Ireland; (3) African-American history; (4) Puerto Rican history; (5) Native American history; (6) personal financial management; (7) domestic violence and teen dating violence; (8) mental health first aid training; (9) [trauma-informed

LCO No. 4520 19 of 32

practices] social-emotional learning, trauma-informed instruction and behavior management strategies, including evidence-based best practices, for the school setting to enable teachers, administrators and pupil personnel to more adequately respond to students with mental, emotional or behavioral health needs; (10) second language acquisition, including, but not limited to, language development and culturally responsive pedagogy; and (11) topics approved by the state board upon the request of local or regional boards of education as part of in-service training programs pursuant to this subsection. A local or regional board of education may include any of the items described in subdivisions (1) to (11), inclusive, of this section in the in-service training program provided by such board, pursuant to section 10-220a, as amended by this act.

Sec. 16. (NEW) (*Effective July 1, 2019*) Each local and regional board of education shall utilize evidence-based best practices to promote social-emotional learning, trauma-informed instruction, behavior management and deescalation techniques for its teachers, administrators and pupil personnel who hold the initial educator, provisional educator or professional educator certificate.

Sec. 17. Section 10-184 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):

All parents and those who have the care of children shall bring them up in some lawful and honest employment and instruct them or cause them to be instructed in reading, writing, spelling, English grammar, geography, arithmetic and United States history and in citizenship, including a study of the town, state and federal governments. Subject to the provisions of this section and section 10-15c, each parent or other person having control of a child five years of age and over and under eighteen years of age shall cause such child to attend a public school regularly during the hours and terms the public school in the district in which such child resides is in session, unless such child is a high school graduate or the parent or person having control of such child is able to show that the child is elsewhere receiving equivalent instruction in the

LCO No. 4520 **20** of 32

studies taught in the public schools. The parent or person having control of a child who provides home instruction to such child shall personally appear annually at the school district office and sign a registration form indicating that such child will be receiving home instruction. For the school year commencing July 1, 2011, and each school year thereafter, the parent or person having control of a child seventeen years of age may consent, as provided in this section, to such child's withdrawal from school. Such parent or person shall personally appear at the school district office and sign a withdrawal form. Such withdrawal form shall include an attestation from a guidance counselor, school counselor or school administrator of the school that such school district has provided such parent or person with information on the educational options available in the school system and in the community. The parent or person having control of a child five years of age shall have the option of not sending the child to school until the child is six years of age and the parent or person having control of a child six years of age shall have the option of not sending the child to school until the child is seven years of age. The parent or person shall exercise such option by personally appearing at the school district office and signing an option form. The school district shall provide the parent or person with information on the educational opportunities available in the school system.

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655 656 Sec. 18. Section 10-1600 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):

Not later than July 1, 2012, the Department of Education shall approve and make available model curricula and frameworks in reading and mathematics for grades prekindergarten to grade four, inclusive, for use by local and regional boards of education for school districts, [or] individual schools identified by the department as having academic achievement gaps or parents who are registered to provide home school instruction. Such curricula and frameworks shall be culturally relevant, research-based and aligned with student achievement standards adopted by the State Board of Education. The department shall make such curricula and frameworks available on its

LCO No. 4520 **21** of 32

- 657 Internet web site. For purposes of this section, "achievement gaps"
- 658 means the existence of a significant disparity in the academic
- 659 performance of students among and between (1) racial groups, (2)
- 660 ethnic groups, (3) socioeconomic groups, (4) genders, and (5) English
- 661 language learners and students whose primary language is English.
- 662 Sec. 19. (Effective from passage) The Department of Education shall
 - review the grade level standards adopted by the State Board of
- 664 Education for the purpose of considering whether to expand the model
- 665 curricula and frameworks in reading and mathematics for grades
- 666 prekindergarten to grade four, inclusive, approved pursuant to section
- 667 10-1600 of the general statutes, as amended by this act, to include
- 668 grades five to eight, inclusive.

- 669 Sec. 20. (NEW) (Effective July 1, 2020) Not later than August first of
- 670 each year, each local and regional board of education shall make its
- 671 grade level curriculum available on its Internet web site.
- 672 Sec. 21. Subdivision (2) of subsection (a) of section 10-283 of the
- 673 general statutes is repealed and the following is substituted in lieu
- 674 thereof (Effective July 1, 2019):
- (2) The Commissioner of [Education] Administrative Services shall 675
- 676 assign each school building project to a category on the basis of
- 677 whether such project is primarily required to: (A) Create new facilities
- 678 or alter existing facilities to provide for mandatory instructional
- 679 programs pursuant to this chapter, for physical education facilities in
- 680 compliance with Title IX of the Elementary and Secondary Education
- 681 Act of 1972 where such programs or such compliance cannot be
- 682 provided within existing facilities or for the correction of code
- 683 violations which cannot be reasonably addressed within existing
- 684 program space; (B) create new facilities or alter existing facilities to
- 685 enhance mandatory instructional programs pursuant to this chapter or
- 686 provide comparable facilities among schools to all students at the same
- 687 grade level or levels within the school district unless such project is
- 688 otherwise explicitly included in another category pursuant to this

LCO No. 4520 **22** of 32 section; and (C) create new facilities or alter existing facilities to provide supportive services, provided in no event shall such supportive services include swimming pools, auditoriums, outdoor athletic facilities, tennis courts, elementary school playgrounds, site improvement or garages or storage, parking or general recreation areas. All applications submitted prior to July first shall be reviewed promptly by the Commissioner of Administrative Services. The Commissioner of Administrative Services shall estimate the amount of the grant for which such project is eligible, in accordance with the provisions of section 10-285a, as amended by this act, provided an application for a school building project determined by the Commissioner of Education to be a project that will assist the state in meeting the goals of the 2008 stipulation and order for Milo Sheff, et al. v. William A. O'Neill, et al., as extended, or the goals of the 2013 stipulation and order for Milo Sheff, et al. v. William A. O'Neill, et al., as extended, shall have until September first to submit an application for such a project and may have until December first of the same year to secure and report all local and state approvals required to complete the grant application. The Commissioner of Administrative Services shall annually prepare a listing of all such eligible school building projects listed by category together with the amount of the estimated grants for such projects and shall submit the same to the Governor, the Secretary of the Office of Policy and Management and the General Assembly on or before the fifteenth day of December, except as provided in section 10-283a, with a request for authorization to enter into grant commitments. On or before December thirty-first annually, the Secretary of the Office of Policy and Management [shall] may submit comments and recommendations regarding each eligible project on such listing of eligible school building projects to the school construction committee, established pursuant to section 10-283a. Each such listing shall include a report on the following factors for each eligible project: (i) An enrollment projection and the capacity of the school, (ii) a substantiation of the estimated total project costs, (iii) the readiness of such eligible project to begin construction, (iv) efforts made by the local or regional board of education to redistrict,

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LCO No. 4520 23 of 32

reconfigure, merge or close schools under the jurisdiction of such board prior to submitting an application under this section, (v) enrollment and capacity information for all of the schools under the jurisdiction of such board for the five years prior to application for a school building project grant, (vi) enrollment projections and capacity information for all of the schools under the jurisdiction of such board for the eight years following the date such application is submitted, [and] (vii) efforts made by such board to collaborate with other local or regional boards of education to reduce underenrollment in the schools under the jurisdiction of such board, (viii) the state's education priorities relating to reducing racial and economic isolation for the school district, (ix) documentation that the application meets evidencebased practices on a school's size, enrollment and academic program, and (x) documentation of the existing condition of the building that is the subject of a renovation, alteration or extension application. For the period beginning July 1, 2006, and ending June 30, 2012, no project, other than a project for a technical education and career school, may appear on the separate schedule of authorized projects which have changed in cost more than twice. On and after July 1, 2012, no project, other than a project for a technical education and career school, may appear on the separate schedule of authorized projects which have changed in cost more than once, except the Commissioner of Administrative Services may allow a project to appear on such separate schedule of authorized projects a second time if the town or regional school district for such project can demonstrate that exigent circumstances require such project to appear a second time on such separate schedule of authorized projects. Notwithstanding any provision of this chapter, no projects which have changed in scope or cost to the degree determined by the Commissioner of Administrative Services, in consultation with the Commissioner of Education, shall be eligible for reimbursement under this chapter unless it appears on such list. The percentage determined pursuant to section 10-285a, as amended by this act, at the time a school building project on such schedule was originally authorized shall be used for purposes of the grant for such project. On and after July 1, 2006, a project that was not

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LCO No. 4520 **24** of 32

previously authorized as an interdistrict magnet school shall not receive a higher percentage for reimbursement than that determined pursuant to section 10-285a, as amended by this act, at the time a school building project on such schedule was originally authorized. The General Assembly shall annually authorize the Commissioner of Administrative Services to enter into grant commitments on behalf of the state in accordance with the commissioner's categorized listing for such projects as the General Assembly shall determine. The Commissioner of Administrative Services may not enter into any such grant commitments except pursuant to such legislative authorization. Any regional school district which assumes the responsibility for completion of a public school building project shall be eligible for a grant pursuant to subdivision (5) or (6), as the case may be, of subsection (a) of section 10-286 when such project is completed and accepted by such regional school district.

Sec. 22. (NEW) (*Effective July 1, 2019*) Any school building committee established by a town or regional school district to undertake a school building project, as defined in section 10-282 of the general statutes, shall include at least one member who has experience in the construction industry.

Sec. 23. Section 10-285a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):

(a) The percentage of school building project grant money a local board of education may be eligible to receive, under the provisions of section 10-286, shall be assigned by the Commissioner of Administrative Services in accordance with the percentage calculated by the Commissioner of Education as follows: (1) For grants approved pursuant to subsection (b) of section 10-283 for which application is made on and after July 1, 1991, and before July 1, 2011, (A) each town shall be ranked in descending order from one to one hundred sixtynine according to such town's adjusted equalized net grand list per capita, as defined in section 10-261; and (B) based upon such ranking, a percentage of not less than twenty nor more than eighty shall be

LCO No. 4520 **25** of 32

determined for each town on a continuous scale; (2) for grants approved pursuant to subsection (b) of section 10-283 for which application is made on and after July 1, 2011, and before July 1, 2017, (A) each town shall be ranked in descending order from one to one hundred sixty-nine according to such town's adjusted equalized net grand list per capita, as defined in section 10-261, and (B) based upon such ranking, (i) a percentage of not less than ten nor more than seventy shall be determined for new construction or replacement of a school building for each town on a continuous scale, and (ii) a percentage of not less than twenty nor more than eighty shall be determined for renovations, extensions, code violations, roof replacements and major alterations of an existing school building and the new construction or replacement of a school building when a town or regional school district can demonstrate that a new construction or replacement is less expensive than a renovation, extension or major alteration of an existing school building for each town on a continuous scale; [and] (3) for grants approved pursuant to subsection (b) of section 10-283 for which application is made on and after July 1, 2017, (A) each town shall be ranked in descending order from one to one hundred sixty-nine according to the adjusted equalized net grand list per capita, as defined in section 10-261, of the town two, three and four years prior to the fiscal year in which application is made, and (B) based upon such ranking, (i) a percentage of not less than ten nor more than seventy shall be determined for new construction or replacement of a school building for each town on a continuous scale, and (ii) a percentage of not less than twenty nor more than eighty shall be determined for renovations, extensions, code violations, roof replacements and major alterations of an existing school building and the new construction or replacement of a school building when a town or regional school district can demonstrate that a new construction or replacement is less expensive than a renovation, extension or major alteration of an existing school building for each town on a continuous scale; and (4) for grants approved pursuant to subsection (b) of section 10-283 for which application is made on and after July 1, 2019, (A) each town shall be ranked in descending order from one to one hundred

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LCO No. 4520 **26** of 32

sixty-nine according to the adjusted equalized net grand list per capita, as defined in section 10-261, and (B) based upon such ranking, (i) a percentage of not less than five nor more than seventy shall be determined for new construction or replacement of a school building for each town on a continuous scale, and (ii) a percentage of not less than ten nor more than eighty shall be determined for renovations, extensions, code violations, roof replacements and major alterations of an existing school building and the new construction or replacement of a school building if approved as new by the Commissioner of Administrative Services.

(b) (1) Except as otherwise provided in subdivision (2) of this subsection, the percentage of school building project grant money a regional board of education may be eligible to receive under the provisions of section 10-286 shall be determined by its ranking. Such ranking shall be determined by (A) multiplying the total population, as defined in section 10-261, of each town in the district by such town's ranking, as determined in subsection (a) of this section, (B) adding together the figures determined under subparagraph (A) of this subdivision, and (C) dividing the total computed under subparagraph (B) of this subdivision by the total population of all towns in the district. The ranking of each regional board of education shall be rounded to the next higher whole number and each such board shall receive the same reimbursement percentage as would a town with the same rank plus (i) ten per cent, except that no such percentage shall exceed eighty-five per cent, or (ii) if such school building project is for the establishment or expansion of such regional school district, twentyfive per cent, except that no such percentage shall exceed ninety-five per cent.

(2) Any board of education of a regional school district established or expanded on or after July 1, 2016, that submits an application for a school building project (A) not later than ten years after the establishment or expansion of such regional school district, and (B) that is related to such establishment or expansion, may be eligible to receive a percentage of school building project grant money, under the

LCO No. 4520 **27** of 32

provisions of section 10-286, as follows: The reimbursement percentage of the town in such regional school district with the greatest reimbursement percentage, as determined in subsection (a) of this section, plus [ten] twenty-five per cent, except that no such percentage shall exceed ninety-five per cent.

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(c) The percentage of school building project grant money a regional educational service center may be eligible to receive shall be determined by its ranking. Such ranking shall be determined by (1) multiplying the population of each member town in the regional educational service center by such town's ranking, as determined in subsection (a) of this section; (2) adding together the figures for each town determined under subdivision (1) of this subsection, and (3) dividing the total computed under subdivision (2) of this subsection by the total population of all member towns in the regional educational service center. The ranking of each regional educational service center shall be rounded to the next higher whole number and each such center shall receive the same reimbursement percentage as would a town with the same rank, except such reimbursement percentage may be increased by twenty-five percentage points if such school building project is for the purpose of sharing or consolidating education services of member towns, provided no such percentage shall exceed ninety-five per cent.

(d) The percentage of school building project grant money a cooperative arrangement pursuant to section 10-158a, may be eligible to receive shall be determined by its ranking. Such ranking shall be determined by (1) multiplying the total population, as defined in section 10-261, of each town in the cooperative arrangement by such town's ranking, as determined in subsection (a) of this section, (2) adding the products determined under subdivision (1) of this subsection, and (3) dividing the total computed under subdivision (2) of this subsection by the total population of all towns in the of cooperative arrangement. The ranking each cooperative arrangement shall be rounded to the next higher whole number and each such cooperative arrangement shall receive the

LCO No. 4520 **28** of 32

reimbursement percentage as would a town with the same rank plus [ten percentage points] twenty-five per cent.

- (e) If an elementary school building project for a new building or for the expansion of an existing building includes space for a school readiness program, the percentage determined pursuant to this section shall be increased by five percentage points, but shall not exceed one hundred per cent, for the portion of the building used primarily for such purpose. Recipient districts shall maintain full-day preschool enrollment for at least ten years.
- (f) The percentage determined pursuant to this section for a school building project grant for the expansion, alteration or renovation of an existing public school building to convert such building for use as a lighthouse school, as defined in section 10-266cc, shall be increased by ten percentage points.
- (g) The percentage determined pursuant to this section for a school building project grant shall be increased by the percentage of the total projected enrollment of the school attributable to the number of spaces made available for out-of-district students participating in the program established pursuant to section 10-266aa, provided the maximum increase shall not exceed ten percentage points.
- (h) Subject to the provisions of section 10-285d, if an elementary school building project for a school in a priority school district or for a priority school is necessary in order to offer a full-day kindergarten program or a full-day preschool program or to reduce class size pursuant to section 10-265f, the percentage determined pursuant to this section shall be increased by ten percentage points for the portion of the building used primarily for such full-day kindergarten program, full-day preschool program or such reduced size classes. Recipient districts that receive an increase pursuant to this subsection in support of a full-day preschool program, shall maintain full-day preschool enrollment for at least ten years.
 - (i) For all projects authorized on or after July 1, 2007, all attorneys'

LCO No. 4520 **29** of 32

- 927 fees and court costs related to litigation shall be eligible for state school 928 construction grant assistance only if the grant applicant is the 929 prevailing party in any such litigation.
- 930 (j) The percentage determined pursuant to this section for a school 931 building project grant for a diversity school, approved pursuant to 932 section 10-286h, as amended by this act, shall be increased by ten 933 percentage points.
- 934 Sec. 24. Subsection (b) of section 10-285b of the general statutes is 935 repealed and the following is substituted in lieu thereof (Effective July 936 1, 2019):

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- (b) The percentage of school building project grant money each incorporated or endowed high school or academy may be eligible to receive under the provisions of subsection (a) of this section shall be determined by its ranking. The ranking shall be determined by (1) multiplying the total population, as defined in section 10-261, of each town which at the time of application for such school construction grant commitment has designated such school as the high school for such town for a period of not less than five years from the date of such application, by such town's percentile ranking, as determined in subsection (a) of section 10-285a, as amended by this act, (2) adding together the figures for each town determined under subdivision (1) of this subsection, and (3) dividing the total computed under subdivision (2) of this subsection by the total population of all towns which designate the school as their high school under subdivision (1) of this subsection. The ranking determined pursuant to this subsection shall be rounded to the next higher whole number. Such high school or academy shall receive the reimbursement percentage of a town with the same rank increased by five per cent, except that the reimbursement percentage of such high school or academy shall not exceed [eighty-five] sixty per cent.
- 957 Sec. 25. Section 10-285c of the general statutes is repealed and the 958 following is substituted in lieu thereof (*Effective July 1, 2019*):

LCO No. 4520 **30** of 32 For school building projects approved by the General Assembly after July 1, 1993, if state reimbursement pursuant to the provisions of this chapter or any <u>public or</u> special act, for the acquisition, purchase or construction of a building was for ninety-five or more per cent of the eligible costs of such acquisition, purchase or construction <u>or for any amount that was provided to a regional educational service center</u> and such building ceases to be used for the purpose for which the grant was provided within twenty years of the date of approval by the General Assembly of the project, title to the building shall revert to the state unless the Commissioner of [Education] <u>Administrative Services</u> decides otherwise for good cause.

Sec. 26. Subsection (c) of section 10-286h of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2019):

(c) [Eligible local or regional boards of education, for purposes of a diversity school, shall be eligible for reimbursement of eighty per cent of the] The percentage determined pursuant to section 10-285a, as amended by this act, for a school building project grant, shall be increased by ten percentage points for the reasonable cost of any capital expenditure for the purchase, construction, extension, replacement, leasing or major alteration of diversity school facilities, including any expenditure for the purchase of equipment, in accordance with this section. To be eligible for reimbursement under this section, a diversity school construction project shall meet the requirements for a school building project established in this chapter, except that the Commissioner of Administrative Services may waive any requirement in this chapter for good cause.

This act shall take effect as follows and shall amend the following			
sections:			
Section 1	from passage	New section	
Sec. 2	from passage	New section	
Sec. 3	from passage	New section	
Sec. 4	from passage	New section	

LCO No. 4520 **31** of 32

Sec. 5	July 1, 2019	10-157
Sec. 6	July 1, 2019	10-157a
Sec. 7	July 1, 2019	New section
Sec. 8	July 1, 2019	10-15e
Sec. 9	July 1, 2019	10-34
Sec. 10	July 1, 2019	10-233d(a)(1)
Sec. 11	from passage	New section
Sec. 12	July 1, 2019	10-66b
Sec. 13	July 1, 2019	10-220a(a)
Sec. 14	July 1, 2019	New section
Sec. 15	July 1, 2019	10-148c
Sec. 16	July 1, 2019	New section
Sec. 17	July 1, 2019	10-184
Sec. 18	July 1, 2019	10-1600
Sec. 19	from passage	New section
Sec. 20	July 1, 2020	New section
Sec. 21	July 1, 2019	10-283(a)(2)
Sec. 22	July 1, 2019	New section
Sec. 23	July 1, 2019	10-285a
Sec. 24	July 1, 2019	10-285b(b)
Sec. 25	July 1, 2019	10-285c
Sec. 26	July 1, 2019	10-286h(c)

Statement of Purpose:

To implement the Governor's budget recommendations.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

LCO No. 4520 **32** of 32